

Road Network Operation
ITS Project Evaluation

Tsuneo KATO

PIARC TC1.4 Committee WG(3)

Changes in road environment

- **Shift from construction to road network operation**
 - Rising public awareness to the sustainable road facility
 - Urgent needs of efficient network operation to solve traffic problems
- **Rising demand for balanced use of transportation modes**
 - Increase in inter-modal trips
 - Global warming problem encourage modal shift to public transportation
- **Public-sector reform is going on in many countries**
 - Incorporate private-sector's management methods into public sectors
 - Main philosophies; Results-oriented management & Customer-first policy
 - New Public Management (NPM), the philosophy originated in UK in early 1980's, has influenced many countries

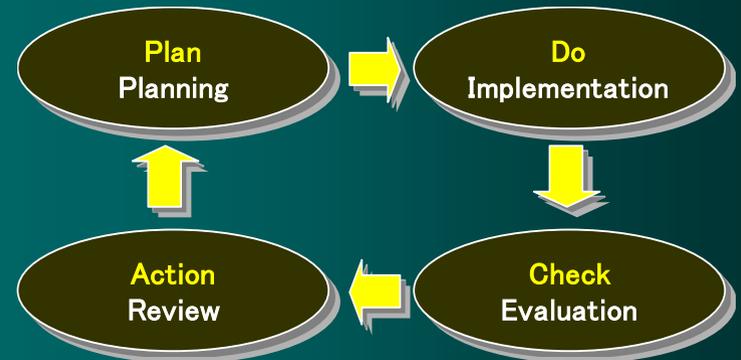
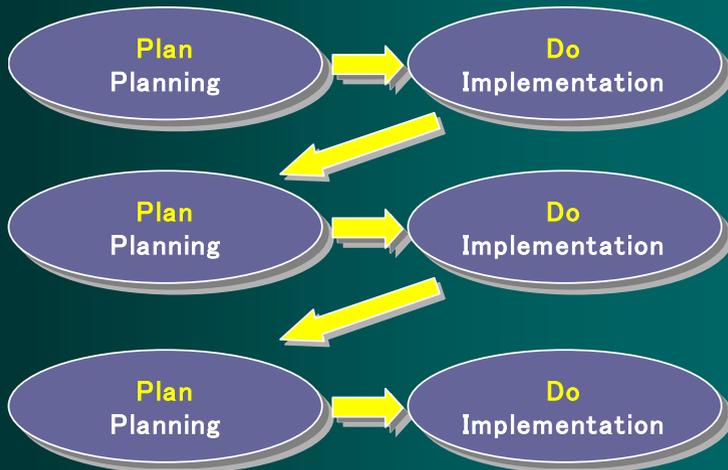
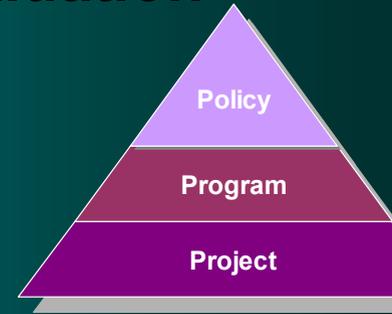
Background of ITS project evaluation

➤ Road policy evaluation proposes project evaluation

- Projects are the components of a program and a policy

➤ Results-oriented management based on the post-project evaluation

- The management in the past didn't pay much attention on post-project evaluation, but on pre-project assessment.



Spiral up with feed back loop

Objectives of ITS evaluation

*** Widely used two(2) objectives**

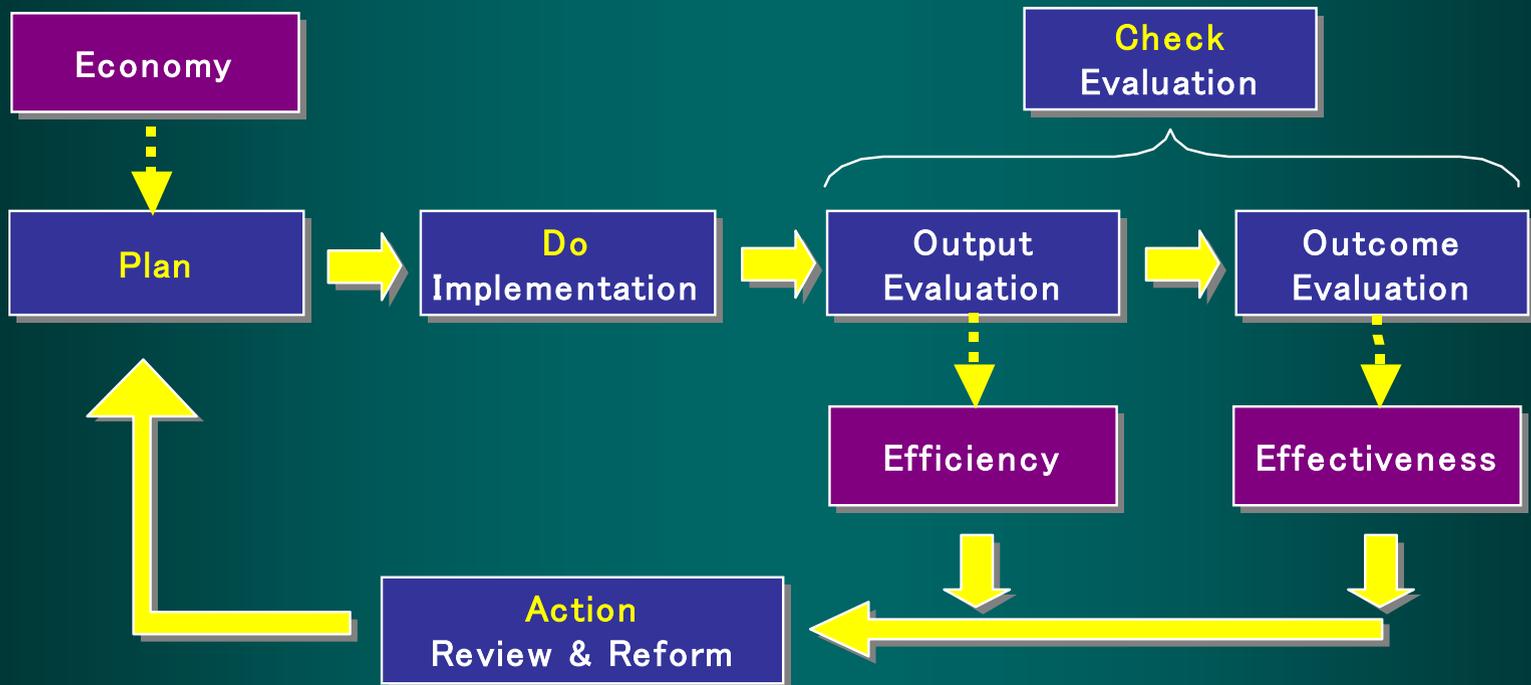
1. Look outside; Enhance accountability to the public

- to ensure transparency of road network operation policy
- to gain public consensus on the policy

2. Look inside; Enhance implementation efficiency and upgrade technologies and services

- to maximize benefits to be brought by investment
- to develop ITS technology and services on a step-by-step basis

Two loops in Plan-Do-Check-Action(PDCA) cycle



➤ **Decision be made on which PDCA loop is prioritized**

- PDCA cycle and benchmarking are the key factors

Which is to be prioritized, “Output” or “Outcome” evaluation ?

Output Evaluation	Outcome Evaluation
Output; Direct changes caused by ITS	Outcome; Impacts on objectives
Appropriate for project-level evaluation	Appropriate for policy- & program-level evaluation
Used for evaluating implementation efficiency of a project	Used for ensuring accountability
More focused on ITS technology performance	Comparison between output and benchmarked target

➤ **Benchmarking is a key element in the outcome evaluation**

- 1) Benchmarking from the good lessons-learned in the past
- 2) Benchmarking as a strategic target

➤ Example;

Project target; **Improve safety**

ITS functional target; **Speed reduction by enforcement using variable speed limit signs**

Performance Indicators	
Output (Efficiency)	Outcome (Effectiveness)
Changes in; - Vehicle speeds - # of lane changes - Violation rates - Conflict rates - Driver's awareness	Impacts on; - Accidents and accident rates - Fatalities/injuries and fatality/injury rates - Road user satisfaction

Note; Hard to put outcome evaluation into results-budgeting

- Effectiveness sometimes comes out long time after project implementation
- Uncertainty still remains in some cause-and-effectiveness relationship

Other key factors of ITS project evaluation

➤ **Objective-based evaluation rather than tool-based**

- ITS project generally consists of various ITS tools

⇒ **Objectives of ITS projects need to be clearly defined**

➤ **Comprehensive evaluation rather than detailed evaluation**

- Detailed evaluation, which emphasizes quantification of outcomes, may incur much man-power and cost for evaluation

- Now, it is hard to quantify all outcomes into monetary terms

⇒ **Recent trend is to do comprehensive evaluation**

➤ Selection of appropriate evaluation items and indexes

Direct Impacts	Indirect Socioeconomic Impacts
<ul style="list-style-type: none"> - Impact evaluation on safety, environment and efficiency - Public acceptance & User satisfaction - Technical evaluation - Cost/benefit evaluation, etc. 	<ul style="list-style-type: none"> - Market evaluation - Financial evaluation - Institutional & legal evaluation - Human-machine interface evaluation - Technical feasibility evaluation, etc.

Example; Traffic efficiency Indicators

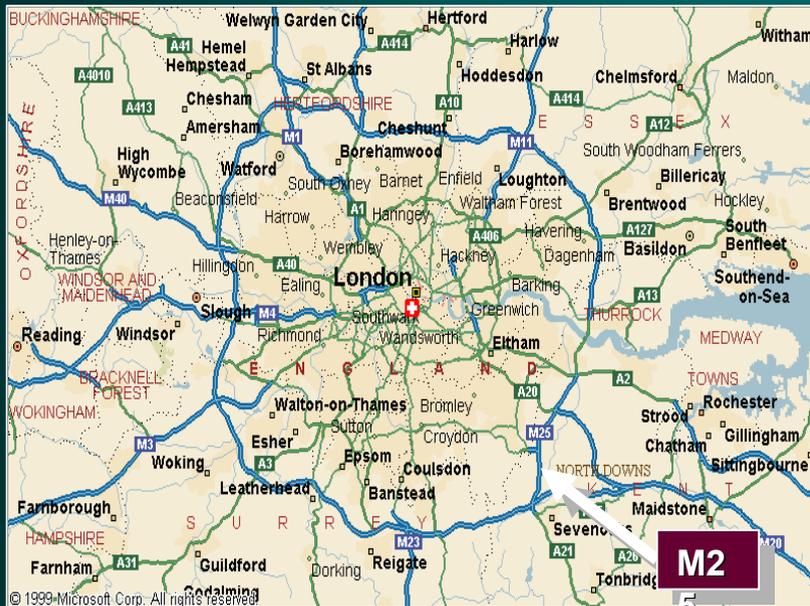
Evaluation Items		Performance Indicators		
Project Objectives	ITS Functions	Output (Efficiency)	Outcome (Effectiveness)	Economy
Improve Efficiency	Reduce congestion	Changes in; <ul style="list-style-type: none"> - Traffic demand - Vehicle speeds during peak hours - Travel time loss (Delay) - Trip length - Throughputs - Number of bottleneck sections - Stability of traffic flow - Perceived traffic fluency 	Changes in; <ul style="list-style-type: none"> - Travel time - # of congestions - Time duration of traffic congestion - Vehicle delay - Public acceptance and road user satisfaction 	- Benefits and costs analysis

Theoretical approach to the selection of ITS tools - Safety

Objectives of ITS Projects		ITS Functions	Traffic Management	Automatic Enforcement	Electronic Payment	Incident Management	Traffic & Traveler Information	Parking Management
			-Variable message signs -Ramp control -Adaptive signal control -Area signal control -Intelligent vehicle speed adaptation -Intelligent road markings, etc.	-Speed Enforcement -Stop/Yield Enforcement -Lane enforcement -Vehicle Crime Enforcement etc.	-Road user charging -Congestion charging -Heavy vehicle charging -Multi-purpose Payment, etc.	-Incident detection -Emergency vehicle priority -Mobilization and Response	-On-board traffic information & route guidance -Variable message signs -Pre-trip traveler information, etc.	-Parking space guidance -Car-park & Roadside security
Improve Safety	Reduce Traffic Accidents	Reduce Dangerous Driving Behavior	*	*			*	
		Displace Vehicles from an Area	*		*			
		Reduce Secondary Accidents	*	*		*	*	*
		Reduce effects of incident and maintenance works	*				*	
	Improve Accident Survival	Improve Incident Detection & Response Times				*		
	Public Transport Security	Reduce Crime & Fear of Crime		*				*
	Roadside & Parking Security	Reduce Crime & Fear of Crime						

Case study ; M25 Controlled Motorways – London UK

- Since 1995, Controlled Motorways has been operational on the western part of the M25, a dual-4-lane motorway.
- The objective is to optimize traffic flow, thereby reduce congestion.
- ITS employed is speed enforcement with variable message signs that can provide vehicle-activated speed limits.



Results of evaluation –M25 Controlled Motorways

Impact Area	Indicators of Impacts	Overall Improvement (Y/N)
Journey times	– Increase in peak-time journey times on the clockwise carriageway and decrease on the anticlockwise carriageway.	N
Safety	– 10% reduction in injury accidents. – 20% drop in the ratio of damage only to injury accidents.	Y
Emissions	– Decrease in overall emissions between 2% and 8%.	Y
Throughput	– No increase in the peak 1-hour throughput. – Increase in total throughputs during the 5-hour peak periods by approximately 1.5%.	N
Speed limit compliance	– Reduction of 5% in drivers exceeding the 40mph speed limit.	Y
User reaction	The Controlled Motorways scheme is well accepted and there is a perception of key benefits.	Y

(Note) The costs outweigh the benefits for this case. But, some benefits do not currently have a monetary value. If all the benefits are taken into account, the project at further sites is likely to be more favorable.

Results of evaluation from Data Base – Safety

ITS Projects	Country	Output Evaluation (Efficiency)	Outcome Evaluation (Effectiveness)	Traffic Management	Traffic Enforcement	Electronic Payment	Incident Management
Automated Traffic Enforcement	France	Considerable reductions of speeding	Not available		-Speed enforcement		
Red-over-distance Enforcement	Netherlands	Experiment shows reduction of vehicle speeds from 100 km/h to 80 km/h.	Not available		-Speed enforcement		
Electronic Tolling and Payment in Sandheim	Norway		Accidents have fallen by 60 - 70% on the new sections of road, mainly because the mixed traffic pattern has been removed.			-Congestion charging -Multi-use payment	
Intelligent Speed	Sweden	Minor differences between the systems, with an average speed reduction of 3-4 km/h on stretches between intersections	Not available	-Intelligent vehicle speed adaptation			
Folk Interactive Per Optic Signs	UK	Average reduction in speed of 4.3mph.	1. National Research has shown a drop in 1mph equates to 5% reduction in accidents , so on average there is a potential reduction in accidents of 21.5%. 2. At 21 sites, there were one third less injury accidents overall.	-Speed activated signs			
DOT in Toronto	Canada	Comparison between SCOOT and fixed signal timing plans indicated; 1. Vehicle speeds were improved by 3% to 16%. 2. Left-turn violation was reduced by 71%.	Rear-end collision was reduced by 24%.	-Area traffic signal -Bus priority traffic signal			
Urban Cities Ramp Metering	USA	Not available	# of crashes was reduced by 26% with ramp metering.	-Ramp metering			

Conclusions

- **ITS project evaluation;**
 - An element of network operation policies/programs evaluation
- **Three view points needed;**
 - Economy, Efficiency and Effectiveness
- **Post-project evaluation;**
 - A key factor of PDCA loop
- **Evaluation planning and ITS project planning should be done simultaneously**
- **Budget arrangement for evaluation**
 - Past practices indicate this to be 3% to 5% of a project cost
- **Needs of R&D**
 - ITS evaluation is still on the development

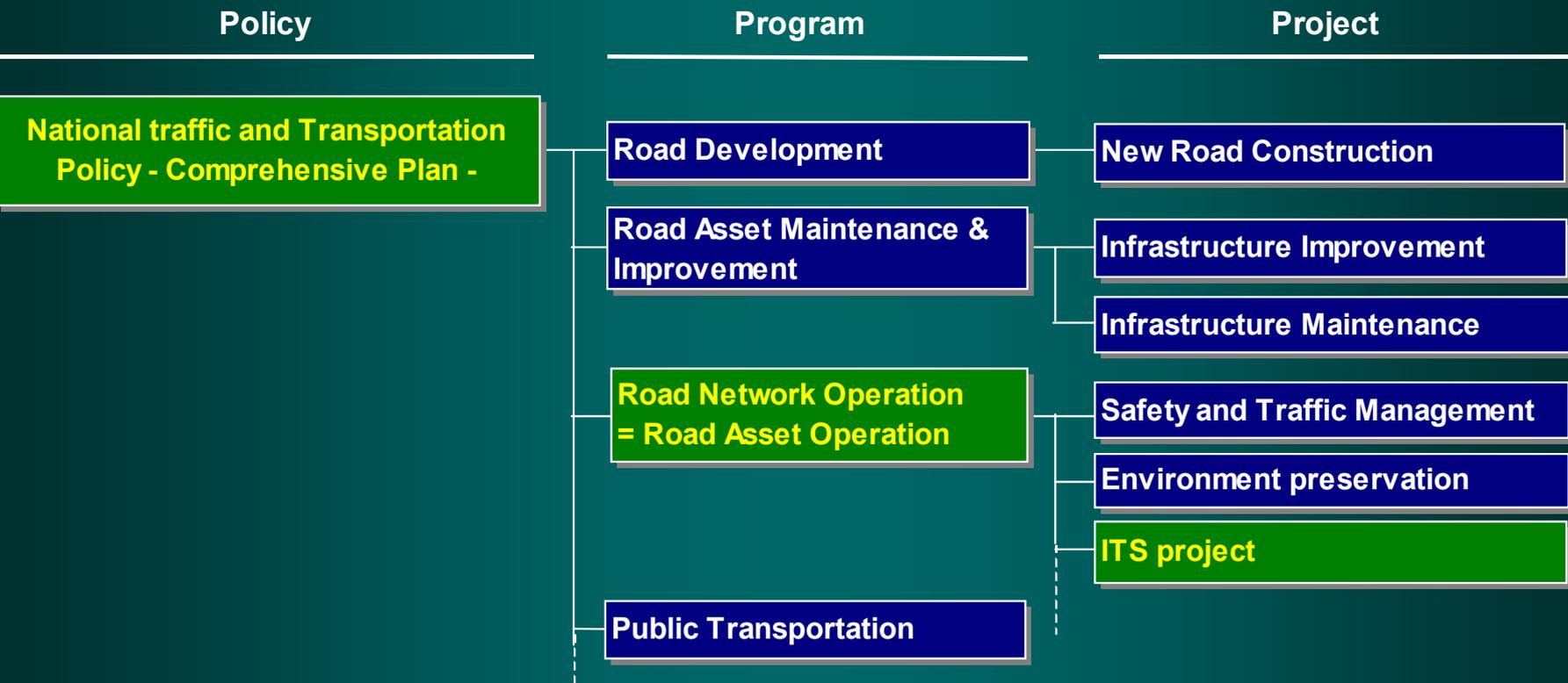
End of Presentation

Many thanks for your attention !

See you again in Paris in September 2007

What is road network operation ?

- Defined as all traffic management and user support activities intended to permit, improve, or facilitate the use of an existing network, whatever its conditions of use.
- Three levels ; **Policy, program and project level**



Results of evaluation from Data Base – Traffic efficiency

S Projects	Country	Output Evaluation (Efficiency)	Outcome Evaluation (Effectiveness)	Traffic Management	Electronic Payment	Traffic Travel Information
Access Control Shared Road in Catalonia	Spain	<ol style="list-style-type: none"> 1. Car traffic within the controlled zone has been reduced by 78% and vehicle travel times within the zone have fallen by 18%. 2. Occupancy of parking spaces is less inside the zone and greater outside it. 3. The number of traffic violations fell after the shared lane was introduced. 	There are considerable benefits in managing peak-hour traffic flows .	-Access control to historic spot -Lane control		-Variable message signs
ACCENTANCE	USA		Data demonstrated that motorists could reduce travel time by 4% under normal or recurring conditions; however, a small sample size and relatively high standard deviation formulated the basis for this result.			-On-board route-guidance
Cam Road Charging	UK	A 10% increase in pedestrian activity - each day between 13,000 and 19,000 pedestrians use the same stretch of road, which is wide enough for just one vehicle at a time. A steady increase in use of the Cathedral Bus service	In the first 3 months, traffic levels within the zone during charging hours fell from 2,000 to 200 vehicles a day - a drop of 90%.	-Rising bollard	-Access control charging	
Congestion charging	UK	<ol style="list-style-type: none"> 1. 50,000 fewer cars per day but only 4000 fewer people 2. Increase in patronage against a service increase of 23%. Approximately 1/2 of the increase in patronage is estimated to be due to the charge. Cycling has increased by 30%. 3. Overall bus speeds within the zone improved by 6 %. 4. Additional waiting time due to service fell by 30% 	<ol style="list-style-type: none"> 1. 14% reduction in vehicle journey times. 2. Reliability has improved by an average of 30%. 3. 30% reduction in congestion within the zone (after one year) 4. Within the charging zone there were marked improvements in both the main indicators of bus service reliability. disruption due to traffic delays fell by 60%. 		-Congestion charging	
ADT in Toronto	Canada	<ol style="list-style-type: none"> 1. Intersection stops were reduced by 18% to 29%. 2. Vehicle stops were reduced by 10% to 31%. 	<ol style="list-style-type: none"> 1. Ramp queues were reduced by 14%. 2. Vehicle travel time was improved by 6% to 11%. 3. Intersection delay was reduced by 10% to 42%. 4. Left-turn delay was reduced by 0% to 35%. 5. Vehicle delay was reduced by 6% to 26%. 6. Public transport travel time was reduced by 2% to 6%. 7. Public transport delay was reduced by 30% to 40%. 	-Adaptive traffic signal -Bus priority traffic signal		
Cities Ramp metering	USA	1. Traffic volume increased by 14% with ramp metering which results in annual saving of 25,121 hours.	1. Travel time decreased by 22% with ramp metering.	-Ramp metering		