

# **Integrity Building - Corruption Fighting Practices for the Road Sector An Overview in a Few PIARC Countries**

Bernard Letarte  
Service des orientations stratégiques  
Ministère des Transports  
Canada-Québec  
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# The presentation

1. **The mandate**
2. **Overview of international perspective and knowledge**
3. **First results of survey of governance practices in relation to corruption fighting**

**A Work in progress**

# The starting point- the mandate

- At the Durban congress (2003)
  - The WG on Performance of Road Administrations stresses the potential effect of corruption on procurement for RA
- PIARC's 2004-2007 Strategic Plan mandates
  - TC 1.3 to
    - Investigate policies for eliminating corruption
    - Make recommendations
  - Technological Exchanges and Development Commission to
    - Consider Governance and corruption issues

**PIARC is undertaking steps to help RA's with corruption fighting-integrity building**

## First step : A survey of main international perspectives

- Fact #1 - Roads : a potentially clear case of a worldwide corruption problem
  - Transparency International rates public work/construction business the sector with the highest probability of corruption (out of 17)
  - Transportation/storage sector rated 8th/17
  - 5% of WNP (1 500 000 000 000 \$US)
  - No cultural, economical, geographical monopolies but ...

## First step : A survey of main international perspectives

- Fact #2 : Analysis, frameworks, strategies, tools for corruption fighting abound
  - International Conventions
  - Country Ratings
  - Programs
  - Institutional guidelines
  - Textbooks, howtoo's, success storys

## First step : A survey of main international perspectives

- Fact #3 : no comprehensive universally accepted definition but:
  - Corruption : the promise, the offer, giving and/or the acceptance of any benefit that improperly affects the actions or decisions of a public official (bribery, UN)
  - Petty corruption: the use of public office for private benefit in the actual course of public service delivery
  - Grand corruption: when public policy making, its design and implementation are compromised by corrupt practice

## First step : A survey of main international perspectives - the lessons learned

- Fact #4 : Tailoring approach to Road administrations of different development stages still to be made ; the need for an integrated approach, the four basic ingredients:
  - Assessment and monitoring
  - Institutional building
  - Enforcement
  - Situational and social prevention

RA's can't do it alone, RA's can do something

# First step : A survey of main international perspectives – towards best practices

- UN corruption fighting tool kit
  - Assessment and monitoring(6 measures):
    - Nature, extent, capabilities, judiciary indicators
  - Institutional building (11 measures)
    - Agencies, ombudsman, audits, civil service reforms, codes of conduct, legislatures, local governance
  - Enforcement (10 measures)
    - Investigations, integrity testing, legal instruments, monitoring of assets, amnesty, whistleblowers, burden of proof
  - Situational and social prevention (14 measures)
    - Procurement, procedural simplification, result based management, information, public complaints, citizen charters



## Second step : A survey of PIARC practices

- Inside the questionnaire on governance:
  - Applied possible integrity-anticorruption influence measures
  - Events, perception, awareness
- 19 RA's have answered

## Second step : A survey of PIARC practices - the results

### Evaluation

	Inexistent	Low	High
Corruption prevalence in their country	21%	71 %	7%
Own organisation corruption prevalence	44%	50%	6%

## Second step : A survey of PIARC practices - the results

### Satisfaction

	<b>Satisfying</b>	<b>Should be fostered</b>
<b>Awareness in their organisation</b>	<b>74 %</b>	<b>26 %</b>
<b>Corruption fighting in the organisation</b>	<b>61 %</b>	<b>39 %</b>
<b>Own corruption awareness and knowledge</b>	<b>58 %</b>	<b>42 %</b>
<b>Awareness in the population</b>	<b>53%</b>	<b>47 %</b>

## **Second step : A survey of PIARC practices - the results**

### **Events**

<b>Corruption related trials have been held in recent years.</b>	<b>84 %</b>
<b>Trials related in any way to road operations and administrations.</b>	<b>28 %</b>
<b>Participated themselves in any directly and explicitly corruption related fighting activities or measures in their organisation.</b>	<b>22 %</b>

## Second step : A survey of PIARC practices - the results

### Institutional measures

	Road Adm. Specific	General application	Don't know
General law and regulations	36%	100%	
Ombudsman	15%	94%	5%
Specific anti corruption law	29%	88%	
Anticorruption special unit	25%	77%	21%
Public Complaint department	53%	79%	

## Second step : A survey of PIARC practices - the results

### Preventive measures

	Road Adm. Specific	General application	Don't know
Formal and transparent outsourcing procedures	82%	100%	5%
Code of conduct	72%	93%	
Special anticorruption program	29%	45%	5%
Participation in international anticorruption program	0%	45%	21%
Corruption explicit awareness raising program	29%	33%	5%
Awareness fostering measures	38%	42%	11%

## Second step : A survey of PIARC practices - the results

### Control measures

	Road Adm. Specific	General application	Don't know
Internal verification	83%	100%	
External verification	80%	100%	
Official inquests- special reviews	75%	100%	5%

## **Second step : A survey of PIARC practices - the questions & conclusions**

- **Polarisation of situation on all items**
- **Prevalence judged inexistant to high**
  - **General application measures more present than specific ones but do they influence ?**
  - **Corruption events and trials have occurred and could be key factors !**
  - **Awareness and action (satisfying and to be fostered) related to extent ?**
- **A noticeable need-demand for awareness raising**



## **Next steps : How to help RA managers?**

- **Deepening the analysis of the survey:**
  - **Analyse the development stages vs anti corruption practices**
  - **Identify and study of best practices**
- **Reach out to others in and outside PIARC**
- **Diffuse the lessons learned**
  - **Article**
  - **Statement or policy of PIARC on integrity and corruption fighting**



Thank you ! Have a good coffee